



SCOTTISH BORDERS COUNCIL

ANNUAL TREASURY MANAGEMENT REPORT YEAR TO 31 MARCH 2019

CONTENTS

			Page
1	EXECUTIVE SUMMARY		3
2	COUNCIL'S CAPITAL EXPENDITURE AI	ND FINANCING 2018/19	4
	2.1 Capital Expenditure		4
	2.2 Financing the Capital Programme		4
	2.3 Capital Financing Requirement and	External Debt	5
3	TREASURY MANAGEMENT ACTIVITY		6
	3.1 Gross Borrowing and the CFR		6
	3.2 Operational Boundary and Authorise	ed Limit	6
	3.3 Maturity Profile of External Debt		7
4	INTEREST RATE MOVEMENTS AND EX	PECTATIONS	7
	4.1 The Economy and Interest Rates –	2018/19	7
	4.2 Borrowing Rates in 2018/19		8
	4.3 Investment Rates in 2018/19		g
5	INVESTMENT STRATEGY FOR 2018/19		10
	5.1 Investment Objectives		10
	5.2 Investment Activity		11
	5.3 Current Investment Position		11
6	TREASURY PERFORMANCE INDICATO	RS	11
	6.1 Debt Performance Indicators		11
	6.2 Investment Performance Indicators		11
	6.3 Impact on Revenue Budget		12
	6.4 Treasury Management Indicators		13
Annex A	SUMMARY OF PRUDENTIAL & TREASU	RY INDICATORS	14

1. EXECUTIVE SUMMARY

1.1 This Council is required by regulations issued under the Local Government in Scotland Act 2003 to produce an annual treasury management review of activities and the actual prudential and treasury indicators for 2018/19. This report meets the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

This paper highlights activity in relation to the treasury management function during 2018/19, the Council's strategy with regard to interest rates and future expectations and how the capital expenditure incurred by the Council in 2018/19 was funded. The investment strategy for 2018/19 is summarised in Section 5 and Members are provided with details of how well the treasury function has performed in relation to a set of standard performance indicators.

- 1.2 During 2018/19, the Council complied with its legislative and regulatory requirements.
- 1.3 Key Prudential (PI) and Treasury Management Indicators (TI), detailing the impact of capital expenditure activities during the year, with comparators, are as follows:

Table 1	2018/19 Actual £m	2018/19 Estimate* £m	Variance £m
Actual Capital Expenditure (PI-1)	47.8	54.9	(7.1)
Total Capital Financing Requirement (CFR) ** (PI-2)	315.2	316.4	(1.2)
(Under)/Over Gross Borrowing against the CFR (PI-6) ***	(109.2)	(51.8)	(57.4)

^{*} Revised estimate, approved by Scottish Borders Council on 29 November 2018 as part of the Mid Year Treasury report 2018/19

- 1.4 Additional borrowing for the purpose of debt rescheduling was undertaken during 2018/19 amounting to £10m. The statutory borrowing limit (the authorised limit) was not breached.
- 1.5 The economic environment during the 2018/19 financial year continued to remain challenging, with low investment returns.

^{**} The CFR for this calculation includes current capital expenditure to 31 March 2019

^{***} The CFR for this calculation includes the current and two future years projected capital expenditure.

2. COUNCIL'S CAPITAL EXPENDITURE AND FINANCING 2018/19

2.1 CAPITAL EXPENDITURE (*Prudential Indicator 1*)

- a) The Council undertakes capital expenditure on long-term assets. These activities may either be:
 - Financed immediately through the application of capital or revenue resources (capital receipts, capital grants, revenue contributions etc.), which has no resultant impact on the Council's borrowing need, or
 - If insufficient financing is available, or a decision is taken not to apply resources, the capital expenditure will give rise to a borrowing need.
- b) The final capital expenditure for 2018/19 was lower than projected as a result of delays in expenditure on a number of projects, including Hawick Flood Protection (£0.6m), A72 Dirtpot Corner £0.8m, New Easter Langlee Waste Transfer Station £0.9m, IT Transformation (£1.3m), Early Learning and Childcare £3.5m, Jedburgh Intergenerational Campus £1.4m, School Estate block £3.0m and the Great Tapestry of Scotland £1.0m.

The specific drivers for each of the movements have been disclosed in the regular monitoring reports to the Executive throughout 2018/19 and in the out-turn report presented on 4 June 2019.

2.2 FINANCING THE CAPITAL PROGRAMME

- a) Capital Expenditure may either be financed:
 - (i) Immediately through the application of capital or revenue resources (capital receipts, capital grants, revenue contributions etc.), which does not impact on the Council's borrowing need, or
 - (ii) If insufficient financing is available, or a decision is taken not to apply resources, the capital expenditure will give rise to a borrowing need.
- b) **Table 2** below summarises the main funding elements of the 2018/19 capital expenditure.

Table 2	2018/19	2018/19	
	Actual	Estimate	Variance
	£m	£m	£m
Capital Expenditure	47.8	54.9	(7.1)
Other Relevant Expenditure *	0.0	0.4	(0.0)
Total Expenditure	47.8	55.3	(7.5)
Financed by:			
Capital Grants & Other Contributions	24.6	29.5	4.9
SBC Revenue Funding	2.0	0.4	(1.6)
Capital Fund/Capital Receipts	1.2	2.3	1.1
Plant & Vehicle Fund	1.4	2.8	1.4
Total identified finance	29.2	35.0	5.8
Net Financing Need for the Year	18.6	20.3	(1.7)

The decrease in unfinanced capital expenditure compared with the estimate in the mid-year report resulted principally from timing movements as detailed in paragraph 2.1 b).

2.3 CAPITAL FINANCING REQUIREMENT AND EXTERNAL DEBT (Prudential Indicators 2 and 5)

- a) The Council's underlying need to borrow for capital expenditure is termed the **Capital Financing Requirement (CFR)** and is a key prudential indicator. The CFR results from the capital activity of the Council and the resources that have been used to pay for the capital spend. It represents the 2018/19 unfinanced capital expenditure (see **Table 2** in section 2.2 (b)), and prior years' net or unfinanced capital expenditure which has not yet been paid for by revenue or other resources.
- b) Depending on the capital expenditure programme, the treasury function organises the Council's cash position to ensure sufficient cash is available to meet the capital plans and cash flow requirements. This may be sourced through borrowing from external bodies, such as the Public Works Loan Board or the money markets, or utilising cash resources within the Council.
- c) Reducing the CFR the Council's underlying borrowing need (CFR) is not allowed to rise indefinitely. Statutory controls are in place to ensure that capital assets are broadly charged to revenue over the life of the asset. The Council is required to make an annual revenue charge, called the scheduled debt amortisation (or loans fund repayment), to reduce the CFR. This is effectively a repayment of the borrowing need. This differs from the treasury management arrangements which ensure that cash is available to meet capital commitments. External debt can also be borrowed or repaid at any time, but this does not change the CFR. The total CFR can also be reduced by:
 - the application of additional capital financing resources (such as unapplied capital receipts); or
 - charging more than the scheduled debt amortisation for loans repayment.

The Council's borrowing activity is constrained by prudential indicators, including those comparing gross borrowing, the CFR and the authorised limit.

d) The extent to which the Council is under/over borrowed at 31 March 2019 is calculated by comparing actual external debt against the CFR and is shown in **Table 3** below. It includes "Other long term liabilities", such as PFI and leasing schemes on the balance sheet. These increase the Council's borrowing need, however, as no borrowing is actually required against these schemes, these amounts have been deducted in **Table 3**.

Table 3	31 March 2019 Actual	31 March 2019 Estimate	Variance
	£m	£m	£m
CFR (PI-2)*	315.2	316.4	(1.2)
Less: Other long term liabilities **	70.4	68.0	2.4
Underlying borrowing requirement	244.8	248.4	(3.6)
External Borrowing at 31/3/19	195.2	208.7	13.5
(Under)/Over borrowing	(49.6)	(39.7)	9.9

^{*}The CFR for this calculation includes current capital expenditure to 31 March 2019

^{**}PPP/PFI/Finance Lease balances

TREASURY MANAGEMENT ACTIVITY

3.1 GROSS BORROWING AND THE CFR (Prudential Indicator 6)

a) In order to ensure that borrowing levels are prudent over the medium term and only for a capital purpose, the Council should ensure that its gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement in the current year (2018/19) plus the estimates of any additional capital financing requirement for the next two financial years. This essentially means that the Council is not borrowing to support revenue expenditure. This indicator allows the Council some flexibility to borrow in advance of its immediate capital needs in 2018/19. The table below highlights the Council's gross borrowing position against the CFR. The Council has complied with this prudential indicator.

Table 4	31 March 2019 Actual £m	31 March 2019 Estimate £m	Variance £m
Fixed rate funding			
PWLB	159.6	165.1	(5.5)
Market	-	-	-
Variable rate funding Market *	35.6	43.6	(8.0)
			(8.0)
External Borrowing	195.2	208.7	(13.5)
Other long term liabilities **	70.4	68.0	2.4
Total Debt	265.6	276.7	(11.1)
CFR (inc. next 2 year estimates)	374.8	328.6	46.2
(Under)/Over Gross Borrowing against the CFR (PI-6)	(109.2)	(51.9)	57.3

^{*} LOBO loans (where a rate change could be instigated by the lender at certain intervals)

- b) Council deposits were made on a short term basis throughout 2018/19.
- c) On 7 December 2018 the Council repaid £8m with an annual rate of 4.80% and breakage costs of £2.8m. These loans were replaced with £10m at 2.74%. As a result, net savings of £1.3m will be made to the General Fund over the 30 year term of the loan.

3.2 OPERATIONAL BOUNDARY AND AUTHORISED LIMIT (Prudential Indicators 7 and 8)

a) The Operational Boundary and the Authorised Limit are indicators which are intended to act as limits to the overall level of borrowing activity. The Authorised Limit represents the maximum limit beyond which borrowing is prohibited. The Operational Boundary represents the level of external borrowing that the Council is expected to operate within. Table 5 compares the External Debt position with these indicators and demonstrates that the Council has not breached either limit during 2018/19.

Table 5	31 March 2019 Actual	Authorised Limit (PI-8)	Variance	Operational Boundary (PI-7)	Variance
	£m	£m	£m	` £ḿ	£m
Total Gross Borrowing	265.6	401.9	(136.3)	312.3	(46.7)

^{**} PPP/PFI/Finance Lease balances

3.3 MATURITY PROFILE OF EXTERNAL DEBT

a) **Table 6** presents an analysis of the maturity structure of the Council's external debt portfolio.

Table 6	31 March 2019
	£m
Under 12 months	7.5
12 months and within 5 years	5.9
5 years and within 10 years	25.9
Over 10 years	155.9
Total	195.2

4. INTEREST RATE MOVEMENTS AND EXPECTATIONS

4.1 THE ECONOMY AND INTEREST RATES – 2018/19

- a) **UK.** After weak **economic growth** of only 0.2% in quarter one of 2018, growth picked up to 0.4% in quarter 2 and to a particularly strong 0.7% in quarter 3, before cooling off to 0.2% in the final quarter. Given all the uncertainties over Brexit, this weak growth in the final quarter was as to be expected. However, some recovery in the rate of growth is expected going forward. The annual growth in Q4 came in at 1.4% y/y confirming that the UK was the third fastest growing country in the G7 in quarter 4.
- b) After the Monetary Policy Committee raised **Bank Rate** from 0.5% to 0.75% in August 2018, it is little surprise that they have abstained from any further increases since then. We are unlikely to see any further action from the MPC until the uncertainties over Brexit clear. If there were a disorderly exit, it is likely that Bank Rate would be cut to support growth. Nevertheless, the MPC has been having increasing concerns over the trend in **wage inflation** which peaked at a new post financial crisis high of 3.5%, (excluding bonuses), in the three months to December before falling only marginally to 3.4% in the three months to January. British employers ramped up their hiring at the fastest pace in more than three years in the three months to January as the country's labour market defied the broader weakness in the overall economy as Brexit approached. The number of people in work surged by 222,000, helping to push down the unemployment rate to 3.9 percent, its lowest rate since 1975. Correspondingly, the total level of vacancies has risen to new highs.
- c) As for **CPI inflation** itself, this has been on a falling trend since peaking at 3.1% in November 2017, reaching a new low of 1.8% in January 2019 before rising marginally to 1.9% in February. However, in the February 2019 Bank of England Inflation Report, the latest forecast for inflation over both the two and three year time horizons remained marginally above the MPC's target of 2%.
- d) The rise in wage inflation and fall in CPI inflation is good news for consumers as their spending power is improving in this scenario as the difference between the two figures is now around 1.5%, i.e. a real terms increase. Given the UK economy is very much services sector driven, an increase in **household spending power** is likely to feed through into providing some support to the overall rate of economic growth in the coming months.
- e) The comparison of the annual *average* percentage interest rates to projections within the 2018/19 strategy is set out in **Table 7** below.

Scottish Borders Council Annual Treasury Management Report 2018/19

Table 7	Bank Rate	Р	WLB Rates	3
	%	5 year	25 year	50 year
2018/19 Estimate	0.75	1.80	3.10	2.90
2018/19 Actual	0.63	1.50	2.66	2.47
Variance	0.12	(0.30)	(0.44)	(0.43)

4.2 BORROWING RATES IN 2018/19

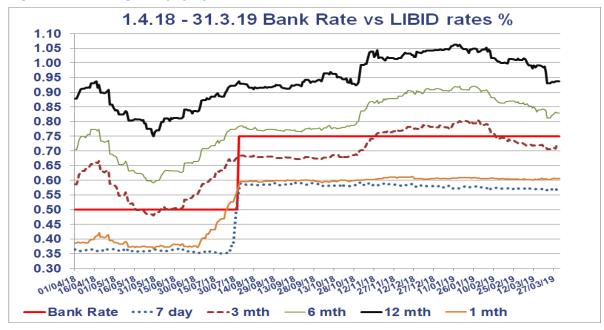
- a) During 2018-19, the Council maintained an under-borrowed position. This meant that the capital borrowing need, (the Capital Financing Requirement), was not fully funded with loan debt, as cash supporting the Council's reserves, balances and cash flow was used as an interim measure. This strategy was prudent as investment returns were low and minimising counterparty risk on placing investments also needed to be considered.
- b) A cost of carry remained during the year on any new long-term borrowing that was not immediately used to finance capital expenditure, as it would have caused a temporary increase in cash balances; this would have incurred a revenue cost the difference between (higher) borrowing costs and (lower) investment returns.
- c) The policy of avoiding new borrowing by running down spare cash balances, has served well over the last few years. However, this was kept under review to avoid incurring higher borrowing costs in the future when this authority may not be able to avoid new borrowing to finance capital expenditure and/or the refinancing of maturing debt.
- d) Against this background and the risks within the economic forecast, caution was adopted with the treasury operations. The Director of Finance therefore monitored interest rates in financial markets and adopted a pragmatic strategy based upon the following principles to manage interest rate risks (please adapt this outline to what you actually did in the year):
 - if it had been felt that there was a significant risk of a sharp FALL in long and short term rates, (e.g. due to a marked increase of risks around relapse into recession or of risks of deflation), then long term borrowings would have been postponed, and potential rescheduling from fixed rate funding into short term borrowing would have been considered.
 - if it had been felt that there was a significant risk of a much sharper RISE in long and short term rates than initially expected, perhaps arising from an acceleration in the start date and in the rate of increase in central rates in the USA and UK, an increase in world economic activity or a sudden increase in inflation risks, then the portfolio position would have been re-appraised. Most likely, fixed rate funding would have been drawn whilst interest rates were lower than they were projected to be in the next few years.
- e) Interest rate forecasts expected only gradual rises in medium and longer term fixed borrowing rates during 2018/19 and the two subsequent financial years. Variable, or short-term rates, were expected to be the cheaper form of borrowing over the period.

Link Asset Services I	nterest R	ate View	7.11.17											
	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19	Mar-20	Jun-20	Sep-20	Dec-20	Mar-21
Bank Rate	0.50%	0.50%	0.50%	0.50%	0.50%	0.75%	0.75%	0.75%	0.75%	1.00%	1.00%	1.00%	1.25%	1.25%
5yr PWLB Rate	1.50%	1.60%	1.60%	1.70%	1.80%	1.80%	1.90%	1.90%	2.00%	2.10%	2.10%	2.20%	2.30%	2.30%
10yr PWLB Rate	2.10%	2.20%	2.30%	2.40%	2.40%	2.50%	2.60%	2.60%	2.70%	2.70%	2.80%	2.90%	2.90%	3.00%
25yr PWLB Rate	2.80%	2.90%	3.00%	3.00%	3.10%	3.10%	3.20%	3.20%	3.30%	3.40%	3.50%	3.50%	3.60%	3.60%
50yr PWLB Rate	2.50%	2.60%	2.70%	2.80%	2.90%	2.90%	3.00%	3.00%	3.10%	3.20%	3.30%	3.30%	3.40%	3.40%



Since PWLB rates peaked during October 2018, most PWLB rates have been on a general f) downward trend, though longer term rates did spike upwards again during December, and, (apart from the 1 year rate), reached lows for the year at the end of March. There was a significant level of correlation between movements in US Treasury yields and UK gilt yields -which determine PWLB rates. The Fed in America increased the Fed Rate four times in 2018, making nine increases in all in this cycle, to reach 2.25% – 2.50% in December. However, it had been giving forward guidance that rates could go up to nearly 3.50%. These rate increases and guidance caused Treasury yields to also move up. However financial markets considered by December 2018, that the Fed had gone too far, and discounted its expectations of further increases. Since then, the Fed has also come round to the view that there are probably going to be no more increases in this cycle. The issue now is how many cuts in the Fed Rate there will be and how soon, in order to support economic growth in the US. But weak growth now also looks to be the outlook for China and the EU so this will mean that world growth as a whole will be weak. Treasury yields have therefore fallen sharply during 2019 and gilt yields / PWLB rates have also fallen.

4.3 INVESTMENT RATES IN 2018/19



Scottish Borders Council Annual Treasury Management Report 2018/19

- a) Investment returns remained low during 2018/19. The expectation for interest rates within the treasury management strategy for 2018/19 was that Bank Rate would rise from 0.50% to 0.75%. At the start of 2018-19, and after UK GDP growth had proved disappointingly weak in the first few months of 2018, the expectation for the timing of this increase was pushed back from May to August 2018. Investment interest rates were therefore on a gently rising trend in the first half of the year after April, in anticipation that the MPC would raise Bank Rate in August. This duly happened at the MPC meeting on 2 August 2018. During this period, investments were, therefore, kept shorter term in anticipation that rates would be higher later in the year.
- b) It was not expected that the MPC would raise Bank Rate again during 2018-19 after August in view of the fact that the UK was entering into a time of major uncertainty with Brexit due in March 2019. Value was therefore sought by placing longer term investments after 2 August where cash balances were sufficient to allow this.
- c) Investment rates were little changed during August to October but rose sharply after the MPC meeting of 1 November was unexpectedly hawkish about their perception of building inflationary pressures, particularly from rising wages. However, weak GDP growth data after December, plus increasing concerns generated by Brexit, resulted in investment rates falling back again.
- d) Continued uncertainty in the aftermath of the 2008 financial crisis has promoted a cautious approach whereby investments would continue to be dominated by low counterparty risk considerations, resulting in relatively low returns compared to borrowing rates.

5. INVESTMENT STRATEGY FOR 2018/19

5.1 INVESTMENT OBJECTIVES

- a) The Council's investment strategy is governed by Scottish Government investment regulations and sets out the approach for choosing investment categories and counterparties, based on credit ratings provided by the three main credit rating agencies, supplemented by additional market data (such as rating outlooks, credit default swaps, bank share prices etc).
- b) The **primary objectives** of the Council's investment strategy are:
 - the safeguarding or **security** of the repayment of the principal and interest of investments on a timely basis;
 - (ii) ensuring adequate liquidity within the Council; and
 - (iii) maximising investment yield or return.
- c) The Council will ensure:
 - (i) It maintains a policy covering the categories of investment types it will invest in, the criteria for choosing investment counterparties with adequate security, and the monitoring of their security; and
 - (ii) It has sufficient liquidity in its investments. For this purpose it sets out procedures for determining the maximum periods for which funds may prudently be committed. The Council's Prudential Indicators cover the maximum period over which sums can be invested.

5.2 INVESTMENT ACTIVITY

a) The investment activity during the year conformed to the above approved strategy, and the Council had no liquidity difficulties. All money deposited with the Council's bank, Bank of Scotland, was done on an overnight basis to minimise security and liquidity risk to the Council.

5.3 CURRENT INVESTMENT POSITION

a) The total value of investments/deposits for the Council at 31 March 2019 was £2.7m. Cash was held on a short term basis throughout 2018/19 with major banks and various money market funds (the latter having a credit rating of AAA).

6 TREASURY PERFORMANCE INDICATORS

The Treasury Management Function has established the following additional performance indicators.

6.1 DEBT PERFORMANCE INDICATORS

These indicators are additional to the prudential & treasury management indicators covered earlier in this report. The Indicators are:

a) **Average 'Pool Rate'** charged by the Loans Fund compared to Scottish Local Authority average Pool Rate. Target is to be at or below the Scottish Average for 2018/19.

The Council's loans fund pool rate for 2018/19 was 4.07%. The Scottish Local Authority average "pool rate" for 2018/19 is not yet available at the time of writing, but was 3.99% in 2017/18 and is not expected to be materially different for 2018/19.

b) Average rate movement year on year. Target is to maintain or reduce the average borrowing rate for the Council versus 2017/18. The Council's pool rate of 4.07% for 2018/19 was 0.10% higher than the reported Council's rate of 2017/18.

6.2 INVESTMENT PERFORMANCE INDICATORS

a) Security

- (i) The Council's maximum security risk benchmark for the current portfolio, when compared to historic default tables, is 0.02% historic risk of default.
- (ii) During 2018/19, money was deposited in accounts on a short term basis, not exceeding 3 months.

b) Liquidity

- (i) Liquid short term deposits should be at least £3,000,000, available with a week's notice.
- (ii) This indicator was adhered to in 2018/19
- (iii) Weighted Average Life benchmark is **expected to be 0.5 years** (equivalent to a weighted average life of 6 months), with a **maximum of 1.00 years**.
- (iv) The weighted average life for 2018/19 was 0.01 years, well below the 0.5 year target.

c) Yield

The target yield is to have internal returns on cash investment above the 7 day LIBID rate. The return for 2018/19 averaged 0.57%, compared against an average 7 day LIBID rate for the year to 31 March 2019 of 0.51%.

2017/18 comparison figures for average internal returns and 7 day LIBID were 0.26% and 0.22% respectively.

Although yields remain low, the Council continues to make deposits on a short term basis with the Government's Debt Management Office (DMO) and Money Market Funds. The DMO is a very secure (Credit Rating of AAA) form of investment, but delivers a low rate of return (0.50%). The Money Market Funds used for deposits are also secure (with a Credit Rating of AAA). The planned deposit allocation between these two investment types has resulted in the returns mentioned above.

6.3 IMPACT ON REVENUE BUDGET

a) Ratio of actual financing costs to net revenue stream (*Prudential Indicator 3*)

This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue funding for the Council.

The comparison of the revised estimate approved in the 2018/19 mid year report to the outturn as at 31 March 2019 is as follows:

Table 8	Actual	Estimate
Ratio of financing costs to net revenue	%	%
stream (PI-3)	9.3	9.0

b) Net Cost of Servicing Debt (Loan Charges) – Table 9 below summarises the comparison of the outturn versus estimate for the revenue cost of servicing the debt for the Council, including interest relating to PPP schools unitary charges.

Table 9	2018/19 Outturn £m	2018/19 Mid-Year Estimate £m	Variance (Under) /Over £m
Interest on Borrowing	12.9	12.8	0.1
Investment Income	(0.3)	(0.3)	-
Capital Repayments	8.5	8.4	0.1
Total Loan Charges	21.1	20.9	0.2

(i) The interest on borrowing costs represents the interest paid on external debt and to internally managed funds (e.g. Pension Fund, Common Good Funds).

6.4 TREASURY MANAGEMENT INDICATORS (Treasury Indicators 1 – 5)

a) The Treasury Indicators (TIs) are shown in **Table 10** below. The Council remained well within these Indicator limits throughout 2018/19

Table 10	2018 Revi Indic	sed	2018/19 Actual as at 31 March 2019			
Upper limits – Debt with fixed and variable interest rates						
Upper limits on fixed interest rates (TI-1)	309	0.1	312.3			
Upper limits on variable interest rates (TI-2)	108	3.2	109.3			
Maturity Structure of borrowing						
	Upper (TI-3)	Lower (TI-4)	Actual			
Under 12 months	20%	0%	3.84%			
12 months to 2 years	20%	0%	0.39%			
2 years to 5 years	20%	0%	2.63%			
5 years to 10 years	20%	0%	13.26%			
10 years and above	100%	20%	79.88%			
Prudential limits for principal sums invested (TI-5)						
Cash Deposits < 12 months		100%	100%			
Cash Deposits > 12 months		20%	0%			

ANNEX A

Indicator Reference	Indicator	Page Ref.	2018/19 Original estimate	2018/19 Revised estimate	2018/19 Actual	
PRUDENTIA	AL INDICATORS					
Capital Exp	enditure Indicator					
PI-1	Capital Expenditure (£m)	3	43.9	54.9	47.8	
PI-2	Capital Financing Requirement (£m) (CFR)	5	322.1	316.4	315.2	
Affordabilit	y Indicator					
PI-3	Ratio of Financing Costs to Net Revenue	12	9.5%	9.0%	9.3%	
PI-4	Incremental Impact of Capital Investment Decisions on Council Tax	N/A	£0.00	£0.00	£(0.04)	
External De	ebt Indicators					
PI-5	Actual Debt (£m)	6	286.4	276.7	265.6	
PI-7a	Operational Boundary (inc. Other Long Term Liabilities) (£m)	6	308.2	309.1	312.3	
PI-7b	Operational Boundary (exc. Other Long Term Liabilities) (£m)	6	237.5	241.1	241.9	
PI-8a	Authorised Limit (inc. Other Long Term Liabilities) (£m)	6	372.7	372.1	401.9	
PI-8b	Authorised Limit (exc. Other Long Term Liabilities) (£m)	6	302.0	304.1	331.6	
Indicators of	of Prudence					
PI-6	(Under)/Over Gross Borrowing against the CFR (£m)	6	(70.3)	(51.8)	(109.2)	
TREASURY	INDICATORS					
TI-1	Upper Limit to Fixed Interest Rates based on Net Debt (£m)	13	308.2	309.1	312.3	
TI-2	Upper Limit to Variable Interest Rates based on Net Debt (£m)	13	107.9	108.2	109.3	
TI-3 & TI-4	Maturity Structure of Fixed Interest Rate Borrowing	13	Upper	Lo	Lower	
	Under 12 months		20%		0%	
	12 months to 2 years		20%		0%	
	2 years to 5 years		20% 0%			
	5 years to 10 years		20%		0%	
	10 years and above		100%	2	20%	
TI-5	Maximum Principal Sum invested greater than 364 days	13	20%	20%	20%	